DRY CREEK JOINT ELEMENTARY SCHOOL DISTRICT MEASURE E

"To improve the quality of our local elementary and middle schools, modernize classroom technology, construct new science and computer labs, improve school security, build new schools and classrooms and become eligible for millions in additional state school construction grants, shall the Dry Creek Joint Elementary School District issue \$67.3 million in bonds at lawful interest rates with all expenditures audited and reviewed by a citizens' oversight committee, and providing no money for administrator salaries?"

"Approval of Measure E does not guarantee that the proposed project or projects in the Dry Creek Joint Elementary School District that are the subject of bonds under Measure E will be funded beyond the local revenues generated by Measure E. The school district's proposal for the project or projects may assume the receipt of matching state funds, which could be subject to appropriation by the Legislature or approval of a statewide bond measure." E.C.15122.5

IMPARTIAL ANALYSIS OF MEASURE E

Prepared by Placer County Counsel

This measure, if approved by fifty-five percent of the voters voting thereon, would authorize the sale of general obligation bonds by the Dry Creek Joint Elementary Schoool District (the "District") for \$67.3 million dollars. Principal and interest on the bonds would be paid from a tax placed on the taxable property of the district. The District estimates that the highest tax rate that would be required to fund this bond issue is \$30.00 per \$100,000 of the assessed valuation of taxable property in the district in the fiscal year 2014-15. (Resolution No. 2007-26.)

A general obligation bond is a form of borrowing commonly used to fund school facilities. By law, local general obligation bonds, financed through an increase in local property taxes, can be used for renovating, reconstructing, and building new facilities and for acquiring certain new equipment. To authorize such bond issuance, school districts can seek either two-thirds or 55% voter approval. If districts seek the 55% approval, as has been done by the District, they must meet additional accountability requirements

In order to meet these additional accountability requirements, the Board of Trustees of the District has committed to the following:

- to only use the bond proceeds for the purposes set forth in the ballot measure, and not for any other purpose, including teacher or administrator salaries or other operating expense.
- that it has evaluated the safety, class size reduction and information technology needs of the District prior to determining that a bond issuance is necessary.
- to conduct annual independent performance audits to ensure that the bond proceeds are expended for the school projects stated in the ballot measure.
- to conduct annual, independent financial audits of the expenditure of the bond proceeds until all bond proceeds have been expended.
- to create a Citizen's Oversight Committee in compliance with

Education Code § 15278 no later than 60 days after the Board enters the election results in its minutes pursuant to Education Code Section 15274 indicating a successful bond election.

The District has stated that the proposed bonds would bear interest at a rate not exceeding the statutory limit per annum and the maturity of the bonds will not exceed the statutory maximum.

A "YES" vote on this Measure would authorize the Dry Creek Joint Elementary School District to borrow money through the sale of bonds in an amount not exceeding \$67,300,000.00, such bonds to be repaid by revenue derived from an annual tax levied upon the taxable property within the District.

A "NO" vote on this Measure is a vote against authorizing the sale of bonds by the District.

This analysis is submitted by the Office of the County Counsel of Placer County pursuant to the requirements of Section 9500 of the Elections Code of the State of California.

FULL TEXT OF MEASURE E

SPECIFICATIONS OF ELECTION ORDER SCHOOL FACILITIES IMPROVEMENT BOND OF 2008

This Proposition may be known and referred to as the "School Facilities Improvement Bond of 2008" or as "Measure E".

FINDINGS

Dry Creek Joint Elementary School District is committed to educating its students to meet or exceed State and District academic standards and to prepare them to thrive and contribute in the 21st century. Therefore, the District is also committed to providing school facilities for its students that will fully support this goal.

In order to maintain our schools as effective places for teaching and learning for the future, and to attract students and quality staff to our programs, major additions in the form of digital classroom technology infrastructure, surveillance systems, science labs and other improvements are needed at the Antelope Crossing and Silverado Middle Schools, and at the Antelope Meadows, Barrett Ranch, Coyote Ridge, Dry Creek, Heritage Oak, Olive Grove and Quail Glen Elementary Schools. In addition, significant contributions are needed toward the construction costs of Creekview Ranch Middle School, Barrett Ranch School, and a future, as yet unnamed, elementary school, to avoid overcrowding and to minimize the use of portable classrooms.

The Board of Trustees of Dry Creek Joint Elementary School District has prepared a facilities plan and identified projects that are more than the District is able to fund from currently available sources or annual revenues. The District is actively and aggressively pursuing funding from the State Facilities Program, but experience has shown that (1) the State Facilities Program is underfunded and will not, by itself, meet the District's needs; and (2) when local funding is in place for at least a portion of a district's needs, the likelihood of receiving grants from the State Facilities Program is greatly increased.

Therefore, it is necessary to seek voter approval of a bond measure in order to provide local funding for the proposed projects.

BOND AUTHORIZATION

By approval of this proposition by at least 55% of the registered voters voting on the proposition, the Dry Creek Joint Elementary School District shall be authorized to issue and sell bonds of up to

\$67,300,000 in aggregate principal amount to provide financing for the specific school facilities projects listed in the Bond Project List attached hereto as Exhibit A, subject to all of the accountability safeguards specified below.

ACCOUNTABILITY SAFEGUARDS

The provisions in this section are specifically included in this proposition in order that the voters and taxpayers of the District may be assured that their money will be spent wisely to address the specific school facilities needs of the Dry Creek Joint Elementary School District, all in compliance with the requirements of Article XIII A, Section 1(b)(3) of the State Constitution, and the Strict Accountability in Local School Construction Bonds Act of 2000 (Education Code Sections 15264 and following).

<u>Evaluation of Needs</u>. The Board of Trustees has prepared an updated Finance Master Facilities Plan in order to evaluate and address all of the school facilities needs of the Dry Creek Joint Elementary School District at each of its school campuses and facilities, and to determine which projects to finance from a local bond measure at this time. The Board of Trustees hereby certifies that it has evaluated safety, class size reduction and information technology needs in developing the Bond Project List contained in Exhibit A.

Independent Citizens' Oversight Committee. The Board of Trustees shall establish an independent Citizens' Oversight Committee (pursuant to Education Code Section 15278 and following), to ensure bond proceeds are expended only for the school facilities projects listed in Exhibit A. The committee shall be established within 60 days of the date when the results of the election appear in the minutes of the Board of Trustees.

Annual Performance Audits. The Board of Trustees shall conduct an annual, independent performance audit to ensure that the bond proceeds have been expended only on the school facilities projects listed in Exhibit A.

Annual Financial Audits. The Board of Trustees shall conduct an annual, independent financial audit of the bond proceeds until all of those proceeds have been spent for the school facilities projects listed in Exhibit A.

Special Bond Proceeds Account; Annual Report to Board. Upon approval of this proposition and the sale of any bonds approved. the Board of Trustees shall take actions necessary, pursuant to Government Code Section 53410(c), to establish an account in which proceeds of the sale of bonds will be deposited. As long as any proceeds of the bonds remain unexpended, the Assistant Superintendent, Business Services of the District shall cause a report to be filed with the Board no later than December 31 of each year, commencing December 31, 2008, stating (1) the amount of bond proceeds received and expended in that year, and (2) the status of any project funded or to be funded from bond proceeds. The report may relate to the calendar year, fiscal year, or other appropriate annual period as the Superintendent or the Assistant Superintendent, Business Services shall determine, and may be incorporated into the annual budget, audit, or other appropriate routine report to the Board.

BOND PROJECT LIST

The Bond Project List attached to this resolution as Exhibit A shall be considered a part of the ballot proposition, and shall be reproduced in any official document required to contain the full statement of the bond proposition.

The Bond Project List, which is an integral part of this proposition, lists the specific projects the Dry Creek Joint Elementary School District will be authorized to finance with the proceeds of the bonds if the bonds are approved by the voters. Listed modernization projects and upgrades will be completed as needed at a particular school site according to Board-established priorities.

The final cost of each project will be determined as plans are finalized, construction bids are awarded, and projects are completed. Until all project costs and funding sources are known, the Board of Trustees cannot determine the amount of bond proceeds available to be spent on each project, nor guarantee that the bonds will provide sufficient funds to allow completion of all listed projects. Completion of some projects may be subject to further government approvals by State officials and boards, and to local environmental review. For these reasons, inclusion of a project on the Bond Project List is not a guarantee that the project will be funded or completed.

Each project is assumed to include its share of costs of the architectural, engineering, inspection, and similar planning costs, construction management (whether performed by the District or by third parties), bond issuance, annual financial and performance audits, a customary contingency for unforeseen design and construction costs, and other costs incidental to and necessary for completion of the listed projects.

FURTHER SPECIFICATIONS

<u>Purpose of Bonds</u>. Proceeds from the sale of bonds authorized by this proposition shall be used only for the construction, reconstruction, rehabilitation, modernization or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.

<u>Single Purpose</u>. All of the purposes enumerated in this proposition shall be united and voted upon as one single proposition, pursuant to Education Code Section 15100, and all the enumerated purposes shall constitute the specific single purpose of the bonds, and proceeds of the bonds shall be spent only for such purpose, pursuant to Government Code Section 53410.

Other Terms of the Bonds. When sold, the bonds shall bear interest at annual interest rates prevailing in the bond market at the time for the various maturities of the bonds (providing a bond premium may be received to, as nearly as possible, cover the costs of issuance of the bonds), but in no case shall the annual interest rate for any of the bonds exceed the statutory maximum. Interest will be made payable at the time or times permitted by law. The bonds may be issued and sold in several series, and no bond shall be made to mature at a date later than provided by law.

EXHIBIT A

DRY CREEK JOINT ELEMENTARY SCHOOL DISTRICT
BOND PROJECT LIST

ANTELOPE CROSSING MIDDLE SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 43 existing classrooms; construct/convert/outfit a computer lab; safety surveillance systems; construct and equip visual and performing arts (band) classroom; exterior ground and field improvements including renovation and/or acquisition and construction of turf field, long jump facility, irrigation systems, and bleachers.

ANTELOPE MEADOWS SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 40 existing classrooms; science lab upgrades; safety surveillance systems; parking lot expansion.

BARRETT RANCH SCHOOL

Science lab upgrades; purchase of approximately 3 acres of additional land; construct approximately 12 new classrooms; exterior site improvements including concrete flatwork; exterior shade structures; exterior student seating.

COYOTE RIDGE SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 40 existing classrooms; science lab upgrades; furniture for small group computer labs in small group instructional rooms; upgrade library/media center shelving; safety surveillance systems; exterior shade structures.

CREEKVIEW RANCH MIDDLE SCHOOL

Phase 2 Construction including approximately 24 new class-rooms, multi-purpose-room/gym, approximately 6 science labs for 7th and 8th grades, portable facilities for temporary library, administrative offices and some classrooms; Phase 3 Construction including permanent library, safety surveillance systems, computer lab, science labs for 6th grade, main office; and paying off any portion of District interim lease financings of the foregoing (which may be affected by the amount and timing of State reimbursements).

DRY CREEK SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 25 existing classrooms; science lab upgrades; demolish old bus barn; new multi-purpose room; new entry; new utility infrastructure; exterior ground and field improvements including sitework and landscaping; safety surveillance systems; construct/convert/outfit a computer lab.

FUTURE ELEMENTARY SCHOOL

Construct, on land already owned by the District, approximately 50,000 square feet (which is about two-thirds) of a new elementary school including classrooms, multi-purpose room/cafeteria, kindergarten, safety surveillance systems, and main office including library and computer lab.

HERITAGE OAK SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 32 existing classrooms; construct/convert/outfit a computer lab; remodeling of approximately two existing classrooms including removal of partitions and conversion to small group learning centers; science lab upgrades; upgrade playground equipment; safety surveillance systems.

OLIVE GROVE SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 35 existing classrooms; construct/convert/outfit a small group learning center classroom; science lab upgrades; safety surveillance systems; construct/convert/outfit a computer lab.

QUAIL GLEN SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 35 existing classrooms; construct/convert/outfit a small group learning center classroom; science lab upgrades; visual and performing arts renovations including dishwasher, music office and permanent storage; safety surveillance systems; construct/convert/outfit computer lab.

SILVERADO MIDDLE SCHOOL

Acquire and install digital classroom technology infrastructure for approximately 45 existing classrooms; construct/convert/outfit computer lab; add gymnasium storage; visual and performing arts renovations including new windows and drama storage; exterior ground and field improvements including striping asphalt, and renovation and/or acquisition and construction of long jump facility, bleachers, drainage, and baseball diamond.

ALL SCHOOL SITES

Replace worn/broken/out of date student desks and classroom furniture and equipment.

Other Necessary and Incidental Work – (in connection with bond financed projects at all school sites)

- Remove and dispose of, or otherwise remediate, hazardous materials, e.g., asbestos, lead, etc., where necessary.
- Address unforeseen conditions revealed by construction/modernization (e.g., plumbing or gas line breaks, dry rot, seismic, structural, etc.).
- Other improvements required to comply with existing building codes, including the Field Act, and access requirements of the Americans with Disabilities Act.
- Furnishing and equipping of newly constructed classrooms and facilities.
- Necessary site preparation/restoration in connection with new construction, renovation or remodeling, or installation or removal of relocatable classrooms, including ingress and egress, removing, replacing, or installing irrigation, drainage, utility lines, trees and landscaping, relocating fire access roads, and acquiring any necessary easements, licenses, or rights of way to the property.
- Rent or construct storage facilities and other space on an interim basis, as needed to accommodate construction materials, equipment, and personnel, and interim classrooms (including relocatables) for students and school functions or other storage for classroom materials displaced during construction.
- Acquisition of any of the facilities on the Bond Project List through temporary lease or lease-purchase arrangements, or execute purchase option under a lease for any of these authorized facilities.
- For any project involving rehabilitation or renovation of a building or the major portion of a building, the District shall be authorized to proceed with new replacement construction instead, if the Board of Trustees determines that replacement and new construction is more economically practical than rehabilitation and renovation, considering the building's age, condition, expected remaining life, and other relevant factors.
- All other costs incidental to and necessary for completion of the foregoing.

EXHIBIT B

TAX RATE STATEMENT

DRY CREEK JOINT ELEMENTARY SCHOOL DISTRICT

An election will be held in the Dry Creek Joint Elementary School District (the "District") on February 5, 2008, to authorize the sale of up to \$67,300,000 in bonds of the District to finance school facilities as described in the proposition. If the bonds are approved, the District expects to sell the bonds in several series over time. Principal and interest on the bonds will be payable from the proceeds of tax levies made upon the taxable property in the District. The following information is provided in compliance with Sections 9400-9404 of the Elections Code of the State of California.

- 1. The best estimate of the tax rate which would be required to be levied to fund this bond issue during the first fiscal year after the sale of the <u>first</u> series of bonds, based on estimated assessed valuations available at the time of filing this statement, is 2.976 cents per \$100 (\$29.76 per \$100,000) of assessed valuation in fiscal year 2008-09.
- 2. The best estimate of the tax rate which would be required to be levied to fund this bond issue during the first fiscal year after the sale of the <u>last</u> series of bonds, based on estimated assessed valuations available at the time of filing this statement, is 3.000 cents per \$100 (\$30.00 per \$100,000) of assessed valuation in fiscal year 2014-15.
- 3. The best estimate of the <u>highest</u> tax rate which would be required to be levied to fund this bond issue, based on estimated assessed valuations available at the time of filing this statement, is 3.000 cents per \$100 (\$30.00 per \$100,000) of assessed valuation in fiscal year 2014-15.
- 4. The best estimate of the <u>average</u> annual tax rate which would be required to be levied to fund this bond issue, based on estimated assessed valuations available at the time of filing this statement, is 2.998 cents per \$100 (\$29.98 per \$100,000) of assessed valuation.

Voters should note that estimated tax rate is based on the assessed value of taxable property on the County's official tax rolls, <u>not</u> on the property's market value. In addition, taxpayers eligible for a property tax exemption, such as the homeowner's exemption, will be taxed at a lower effective rate than described above. Certain taxpayers may also be eligible to postpone the payment of taxes. Property owners should consult their own property tax bills and tax advisors to determine their property's assessed value and any applicable tax exemptions.

The attention of all voters is directed to the fact that the foregoing information is based upon the District's projections and estimates only, which are not binding upon the District. The actual tax rates and the years in which they will apply may vary from those presently estimated, due to variations from these estimates in the timing of bond sales, the amount of bonds sold and market interest rates at the time of each sale, and actual assessed valuations over the term of repayment of the bonds. The dates of sale and the amount of bonds sold at any given time will be determined by the District based on its need for construction funds and other factors, including the legal limitations on bonds approved by a 55% vote. The actual interest rates at which the bonds will be sold will depend on the bond market at the time of each sale. Actual future assessed valuation will depend upon the amount and value of taxable property within the District as determined by the County Assessor in the annual assessment and the equalization process.

ARGUMENT IN FAVOR OF MEASURE E

Every child deserves a good education in a clean, safe, and modern school. That's why so many Antelope parents, teachers, seniors, and community leaders are asking you to join them by voting Yes on Measure E.

Measure E, the technology, science and safety school bond, will raise \$67.3 million to make much needed improvements to every school in the Dry Creek Joint Elementary School District, and will make the district eligible for millions of dollars in additional state matching funds. Without this bond, Dry Creek will lose this critical state funding.

Measure E will fund state-of-the-art digital technology and infrastructure in classrooms at every school. Science labs will be added or upgraded to better prepare students for the jobs of tomorrow. Surveillance systems, which will improve the safety of both students and property, will be installed at schools.

A Citizens' Oversight Committee composed entirely of residents from our community will ensure that every dollar is spent wisely. This measure prohibits any funds being used for administrators' salaries or operating expenses, guaranteeing that all money will directly benefit the education of local children.

Measure E will truly help all students in the Dry Creek Joint Elementary School District by giving them the resources necessary for first-class schools, upgrading the classrooms and improving the learning inside.

We can all be proud of our students for their continued high level of academic achievement. Now it is our turn to step up and ensure our kids have the best possible learning environment to prepare them for future success. Let us continue our tradition of putting children first by voting Yes on Measure E.

Thank you and remember, Excellence in Education — Yes on E.

s/Jay Pierce, President, Dry Creek Teachers Association

s/Todd Gordon, Recreation Services Manager, Sunrise Park & Recreation District

s/Liz Goldthorpe, Owner, Antelope News

s/John McGinness, Sheriff, Sacramento County

s/Roberta MacGlashan, Supervisor, Sacramento County, District 4

NO ARGUMENT AGAINST MEASURE E WAS FILED